GASB UPDATE

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GASB 101: Compensated Absences

Introduction to GASB 101

- Focuses on accounting and financial reporting for compensated absences.
- Replaces previous guidance in GASB Statements No. 16. and 34.
- Enhance consistency and comparability across governments.
- Simplify and clarify guidance on compensated absences.
- Better reflect the economic substance of employee leave benefits.

Definition of Compensated Absences

- Leave benefits that are earned by employees and expected to be paid.
- Includes vacation, sick leave, sabbatical leave, and other similar benefits.
- Differentiates between leave that vests or accumulates and leave that does not

Scope and Applicability

- Applies to all state and local governments that provide compensated absences.
- Applicable for fiscal years beginning after December 15, 2023.
- ▶ Early adoption is permitted.

Measurement of Liability

- Recognize a liability for leave that has been earned but not yet used.
- Measure at the amount expected to be paid.
- Use either current compensation rates or projected future rates based on policy.

Recognition Criteria

- Recognize a liability if the leave is:
 - ▶ Attributable to services already rendered.
 - Probable to result in a future payment.
- Consider historical usage patterns and employee policies.

Accrual vs. Modified Accrual Basis

- Proprietary and fiduciary funds: Use full accrual accounting.
- Governmental funds: Use modified accrual accounting.
- Report long-term portion of liabilities only in government-wide statements.

Financial Statement Disclosures

- ▶ Disclose policies for compensated absences.
- Provide the amount of liabilities recognized.
- Explain changes in liability balances.

Transition and Implementation

- Apply retroactively by restating prior periods if practicable.
- If not practicable, adjust beginning net position.
- Provide transition disclosures in the first year of implementation.

Practical Considerations

- Review and update leave policies.
- ► Ensure accurate leave tracking systems.
- ▶ Train staff and coordinate with auditors.

GASB 102 Certain Risk Disclosures

Key Definitions

- Concentrations: Situations where a government relies on a limited number of sources for resources or faces limitations in spending flexibility.
- Constraints: Legal or contractual limitations that restrict a government's ability to acquire resources or control spending.

Disclosure Requirements

- Governments must disclose vulnerabilities due to concentrations or constraints if all the following criteria are met:
 - The concentration or constraint is known prior to the financial statement issuance.
 - An event occurs that could cause a significant effect on the government's ability to provide services.
 - It is at least reasonably possible that the event will occur.

Examples of Applicable Risks

- Dependence on a single employer or industry for tax revenues.
- Legal limitations on raising revenues or incurring debt.
- Reliance on a single funding source for major programs

Implementation Considerations

- Assess existing concentrations and constraints.
- Establish processes to identify triggering events.
- Prepare to include necessary disclosures in financial statements.

GASB 103: Financial Reporting Model Improvements

Overview of GASB 103

- Issued to enhance the effectiveness of the financial reporting model in providing information that is essential for decision-making and assessing a government's accountability.
- Effective for fiscal years beginning after June 15, 2025.

Management's Discussion and Analysis (MD&A) Enhancements

- Emphasis on providing explanations for changes in financial position, not just presenting data.
- Encourages discussion of significant capital asset and long-term financing activity.

Unusual or Infrequent Items

- Requires separate presentation of unusual or infrequent items in financial statements.
- Disclosures should include the nature and financial effect of each item.
- Applies to all levels of financial statements (GW, Fund, combining). Separate disclosure of inflows/ outflows.

Proprietary Fund Reporting Changes

- Clarifies the classification of operating and non-operating revenues and expenses.
- If not non-operating, it is considered operating. (non-oper.= subsidies, contributions, endowment, financing)
- Aims to improve the consistency and comparability of proprietary fund financial statements.

Component Unit Information

- Requires the presentation of major component unit information in the basic financial statements.
- Enhances the transparency of financial reporting for component units.

Budgetary Comparison Information

- Mandates the presentation of budgetary comparison schedules as required supplementary information.
- Encourages the use of the original and final budget amounts for comparison

Implementation and Transition

- Apply retroactively by restating prior periods if practicable.
- If restatement is not practicable, disclose the reason and apply the changes prospectively.

GASB 104: Disclosure of Certain Capital Assets

Purpose of GASB 104

- New Capital Asset Disclosures
 Establishes requirements for disclosing certain types of capital assets separately in the notes to financial statements.
- Aims to provide users with essential information about capital assets held for sale and certain intangible assets.

Capital Assets Held for Sale

- Criteria for classification as held for sale:
 - Management has committed to a plan to sell the asset.
 - It is probable that the sale will be completed within one year.
- Such assets should continue to be reported in the appropriate capital asset category until sold.

Disclosure Requirements for Heldfor-Sale Assets

- Disclose the following in the notes:
 - Description of the assets.
 - Carrying amount and estimated fair value.
 - Expected timing of the sale.

Intangible Capital Assets

- Requires separate disclosure of certain intangible assets, including:
 - Lease assets (GASB 87).
 - Subscription-based IT arrangements (GASB 96).
 - Other significant intangible assets.

Implementation Timeline

- Effective for fiscal years beginning after June 15, 2025.
- Early application is encouraged.
- Apply retroactively by restating prior periods if practicable.

GASB Technical Projects

Current Technical Projects

- Key Developments in Infrastructure, Going Concern, and Subsequent Events
 - Infrastructure Recognition and Disclosure
 - Going Concern Uncertainties and Severe Financial Stress
 - Subsequent Events

Infrastructure Recognition & Disclosure

- Why the Change?
 - Inconsistent practices in recognizing and reporting infrastructure assets.
 - Need for improved comparability and clarity in financial reporting.
- Nature of Proposed Change:
 - ► Establish uniform requirements for recognizing all infrastructure assets.
 - Require consistent reporting of maintenance and preservation costs
- Implementation Considerations:
 - Governments may need to revise asset capitalization thresholds.
 - ▶ Update asset management systems and inventory records.

Going Concern Uncertainties and Severe Financial Stress

Why the Change?

- Current guidance lacks clarity for state and local governments.
- High-profile financial distress cases have highlighted gaps.

Nature of Proposed Change:

- Define indicators of severe financial stress.
- Require enhanced disclosures when a government may be unable to meet obligations.

Implementation Considerations:

- Develop internal financial stress assessments.
- Train financial staff on new evaluation criteria.

Subsequent Events

Why the Change?

- Lack of specific guidance on treatment and timing of subsequent events.
- ▶ Desire for alignment with FASB and international standards.

Nature of Proposed Change:

- ▶ Clarify the period for recognizing subsequent events.
- Define the types of events that must be disclosed or adjusted in financial statements.

Implementation Considerations:

- Enhance closing procedures to capture post-year-end events.
- ▶ Update disclosure checklists.

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